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September 24, 2019 BOARD AGENDA MEMORANDUM Information

SUBJECT

**Project Labor Agreements** 

DEPARTMENT

Legal

PRESENTER

President Erik J. Ortega

Frank A. Oswalt, III, general counsel

## **Background**

IID-funded public construction projects can involve numerous contractors and employees in different trades, have critical timelines for completion and require a skilled and properly trained workforce to successfully complete the work in a proper and timely manner. Construction delays caused by labor disputes can result in increased construction costs and delayed project completion. Project labor agreements are a vehicle for preventing such labor disputes.

President Ortega has requested that the Legal Department develop a legal opinion on whether Imperial Irrigation District may implement a policy requiring IID construction contractors to implement a project labor agreement as a condition of award in connection with IID's solicitation of public construction services. The Legal Department has examined the issue and concludes the board may adopt such a policy, per United States Supreme Court decisional law. See <u>Building and Construction Trades Council v Associated Builders and Contractors of Mass.</u> (1993) 113 S. Ct. 1190, (holding a public entity may require a project labor agreement for a public construction project without violating the provisions of the National Labor Relations Act where the public entity has a proprietary interest in the project.)

If IID adopts a policy requiring the implementation of a project labor agreement in connection with certain of its public construction projects, Section 2500 of the Public Contract Code requires any resultant project labor agreement contain the following mandatory components:

- (1) The agreement prohibits discrimination based on race, national origin, religion, sex, sexual orientation, political affiliation, or membership in a labor organization in hiring and dispatching workers for the project.
- (2) The agreement permits all qualified contractors and subcontractors to bid for and be awarded work on the project without regard to whether they are otherwise parties to collective bargaining agreements.
- (3) The agreement contains an agreed-upon protocol concerning drug testing for workers who will be employed on the project.

## Page No. 244

- (4) The agreement contains guarantees against work stoppages, strikes, lockouts, and similar disruptions of the project.
- (5) The agreement provides that disputes arising from the agreement shall be resolved by a neutral arbitrator.

## Financial Impact Unknown.

## Recommendation

Staff seeks direction from the board in connection with this matter.